United States Court of Appeals for the Second Circuit



PETITIONER'S BRIEF AND APPENDIX

76-4057

UNITED STATES COURT OF APPEALS FOR THE SECOND CIRCUIT

LUIS MARIANO VALENCIA-BURGOS (A18 095 575)

Petitioner,

VS.

DOCKET MO. 76-4057

IMMIGRATION & NATURALIZATION SERVICE,

Respondent,

B P/s

BRIEF OF PETITIONER

+ APPENDIX

RHODA K. DRYER 485 Madison Avenue New York, New York 10022

Attorney for Petitioner



APPENDIX

- A. ORDER OF IMMIGRATION JUDGE IRA FIELDSTEEL DATED MAY 7TH, 1975
- B. LETTER MOTION TO REOPEN DEPORTATION PROCEEDINGS DATED JULY 11TH, 1976
- C. APPLICATION FOR SUSPENSION OF DEPORTATION
- D. NEW YORK POLICE DEPARTMENT GOOD CONDUCT CERTIFICATE
- E. AFFIDAVIT OF PETITIONER'S SISTER, NURY VARGAS
- F. AFFIDAVIT OF JOHN D'ATTOMA
- G. AFFIDAVIT OF ANTHONY CALANDRA
- H. AFFIDAVIT OF JOSEPH GALLAGHNER
- I. GOVERNMENT BRIEF IN OPPOSITION TO MOTION TO REOPEN
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- K. NOTICE OF APPEAL TO BOARD OF IMMIGRATION APPEALS
- L. DECISION OF BOARD OF IMMIGRATION APPEALS
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UNITED STATES COURT OF APPEALS FOR THE SECOND CIRCUIT

LUIS MARIANO VALENCIA-BURGOS (A18 095 575),

Petitioner,

vs.

DOCKET NO. 76-4057

IMMIGRATION & NATURALIZATION SERVICE,

Respondent,

BRIEF OF PETITIONER

RHODA K. DRYER 485 Madison Avenue New York, New York 10022

Attorney for Petitioner

Herman Leibowitz: On the Brief

NATURE OF ACTION

This is a petition for review of a final order of the Board of Immigration Appeals dated January 21, 1976, affirming the decision of the Immigration Judge which denied the petitioner's motion to reopen his deportation proceedings to apply for suspension of deportation.

JURISDICTION AND VENUE

This Court has jurisdiction pursuant to section 106(a) of the Immigration and Nationality Act, 8 U.S.C. Sec.1105a(a)

Venue is based upon the petitioner's residence at 47-18 47th Avenue, Queens, New York and upon the place where his deportation proceedings were held; to wit, Immigration and Naturalization Service, 20 West Broadway, New York, New York.

STATEMENT OF FACTS

On May 7, 1975 petitioner, unrepresented by Counsel, appeared for a deportation hearing before Judge Ira Fieldsteel at the Immigration and Naturalization Service in New York City. Judge Fieldsteel entered an order granting petitioner the privilege of voluntary departure on or before July 15, 1975.

Prior to the expiration of his voluntary departure time, petitioner, by his attorney Rhoda K. Dryer, moved to reopen his deportation hearing to apply for suspension of deportation and submitted from I-256A and supporting documents.

On or about October 10, 1975, Judge Fieldsteel entered an order denying the motion to reopen, having concluded without a

hearing on the motion or on the application, that petitioner had been in the United States barely more than seven years and that the hardship to petitioner's permanent resident sister was minimal in the nature since her husband is capable of working and may in fact be re-employed. He found an inadequate basis for the grant of suspension of deportation. No decision was rendered as to reinstatement of the privilege of voluntary departure.

A notice of appeal was timely filed, and by a decision dated January 21, 1976, the Board of Immigration Appeals dismissed the appeal. The decision was silent as to reinstatement of the privilege of voluntary departure to petitioner.

On January 30, 1976 a warrant of deportation was issued and on February 17, 1976 a notice to report for deportation on February 23, 1976 was issued.

The petitioner has exhausted his administrative remedies.

The order sought to be reviewed herein has never been

reviewed by any court in any civil or criminal proceeding.

SYNOPSIS OF ARGUMENT

Petitioner, in all respects, comes within the purview of section 244(a)(1) of the Immigration and Nationality Act,
 U.S.C. Section 1254(a)(1) and therefore, in the discretion of the Attorney General, may be granted suspension of deportation.

- II. The decision of the Board of Immigration Appeals affirming the denial of petitioner's motion to reopen his deportation proceeding in order to apply for suspension of deportation was arbitrary, capricious and an abuse of discretion, as well as being a denial of due process of law.
 - A. The courts have the power to review the essential fairness of the administrative process concerning the application of section 244 of the Immigration and Nationality Act.
 - B. If the discretion of the Board of Immigration Appeals in denying an application for suspension of deportation is shown to have been formulated on arbitrary consideration, then the court may interfere in the administrative process.
 - C. In affirming the decision of the Immigration Judge, the Board of Immigration Appeals adopted as its own a decision that was arbitrary, capricious, and an abuse of discretion.
 - D. In his Order Denying Motion to Reopen, the Immigration Judge repeatedly reached conclusions that were irrelevant or contrary to the substantial weight of the evidence of record.
 - E. The Board of Immigration Appeals, in affirming the decision of Immigration Judge which was made without affording petitioner an opportunity to be heard on his motion to reopen his deportation proceedings, violated the due process clause of the Fifth Amendment.

- III. The failure of the Daigration Judge and the Board of Immigration Appeals to rule on the issue of reinstatement of the privilege of voluntary departure were arbitrary and capricious actions and constituted a failure by these administrative bodies to exercise their discretion.
 - A. Petitioner, in pursuing his right to an administrative reopening of his deportation proceeding, lost his previously established privilege of voluntary departure due to the silence of these administrative bodies.
 - B. Petitioner's motion to reopen his deportation proceedings should have been construed to include a prayer to restore the privilege of voluntary departure, and there exists a compelling reason for the restoration of this privilege; viz, petitioner's time for voluntary departure expired during the time petitioner was pursuing his administrative remedies and the District Director, the Immigration Judge and the Board of Immigration Appeals were all silent as to this matter of vital importance to petitioner.

IV. Conclusion

ARGUMENT

I. PETITIONER, IN ALL RESPECTS, COMES WITHIN THE PURVIEW OF SECTION 244(a)(1) OF THE IMMIGRATION AND NATIONALITY ACT, 8 U.S.C. SECTION 1254(a)(1) AND THEREFORE, IN THE DISCRETION OF THE ATTORNEY GENERAL, MAY BE GRANTED SUSPENSION OF DEPORTATION.

Section 244(a)(1) of the Immigration and Nationality Act states:

As hereinafter prescribed in this section, the Attorney General may, in his discretion, suspend deportation and adjust the status to that of an alien lawfully admitted for permanent residence, in the case of an alien who applies to the Attorney General for suspension of deportation and-

(1) is deportable under any law of the United
States except the provision specified in paragraph
(2) of this subsection; has been physically present
in the United States for a continuous period of
not less than seven years immediately preceding the
the date of such application, and proves that during
all of such period he was and is a person of good
moral character; and is a person whose deportation
would, in the opinion of the Attorney General, result in
extreme hardship to the alien or to his spouse, parent,
or child, who is a citizen of the United States or
an alien lawfully admitted for permanent residence....

Neither the Immigration Judge nor the Board of Immigration Appeals denied that petitioner had the requisite seven years of continuous physical presence in the United States required by Section 244(a)(1). The Immigration Judge noted in his Order Denying Motion to Reopen that the seven years had accrued during the time in which petitioner was supposed to depart voluntarily from the United States. There is nothing in the statute or in the case law, however, which prohibits the accrual of the seven years in this manner. Section 244(a)(1) specifies that the alien shall have been "physically present in the United States for a continuous period of not less than seven years immediately preceding the date of such application" for suspension of deportation. Petitioner fulfills this requirement, having lawfully entered the United States as a student on July 4, 1968 and having moved for suspension of deportation on July 11, 1975.

Petitioner's motion on July 11, 1975 to reopen deportation proceedings in order to apply for the privilege of suspension of deportation was made prior to the deadline for his voluntary departure of July 15, 1975. The fact that petitioner's time for voluntary departure had not yet expired at the time he made his motion to reopen deportation proceedings distinguishes this case from Matter of Sipus, Int.Dec.#2172(B.I.A.1972), cited by respondent in its Brief in Opposition to Motion to Reopen. In Matter of Sipus petitioner had stayed beyond the deadline for did her voluntary departure and /not make a motion to reopen deportation proceedings until two months after such deadline had passed.

The requirement under section 244(a)(1) that the applicant for suspension of deportation be of good moral character is amply met by petitioner. Petitioner has had no adverse contact with law enforcement agencies. (See annexed Police Report of Good Behavior). He has held the same job and lived at the same address since he first went to work as a welder in October 1969. Affidavits of his employer and fellow workers (annexed hereto) attest to his skill, dependability and integrity. Petitioner's good moral character and sense of responsibility is further illustrated by the fact that he lives with his sister (a permanent resident of the United States) and her family and contributes a substantial portion of his earnings toward their support. Without petitioner's financial support, his sister, her husband and their two children would be forced to live on the sister's earnings of \$100.00 per week, since the sister's husband suffers from a back injury and is unable to work. (see annexed affidavit of petitioner's sister, Nury Vargas).

It is evident that petitioner's sister and her family would suffer"extreme hardship" within the meaning of section 244 (a)(1) if petitioner were deported or otherwise ordered to leave the United States. The fact that extreme hardship would be suffered by a sister of petitioner, rather than by a "spouse, parent or child" of petitioner does not preclude petitioner from the benefit of Section 244(a)(1) of the Immigration and Nationality Act. Cases interpreting this language in section 244(a)(1) consistently hold that the test is one of "close family ties" rather than any particular blood relationship. See Llacer v. I.N.S.,388

F. 2d 681 (9th cir.1968); Melachrinos V. Brownell, 230 F.2d 42,43(D.C. Cir. 1956); U.S. ex rel. Ciannamea v. Neelly, 202 F.2d 289,293(7th Cir.1953). Indeed, the courts have noted that since section 244 was intended to enable the Attorney General to prevent hardship and injustice, the section should not be strictly and technically construed. See Wadman v.I.N.S., 329 F.2d 812,816-17(9th Cir. 1964). Git Foo Wong v. I.N.S., 358 F.2d 151,154 (9th Cir. 1966).

In addition to the extreme economic hardship which would be suffered by petitioner's sister and her family by petitioner's deportation, there is also the readily apparent emotional hardship which would be incurred by petitioner and his sister and her family by their separation after living under the same roof for seven years. There would be the additional emotional hardship to petitioner of wondering how his sister could support her family of four solely on her earnings of \$100.00 per week, especially in view of her opinion that public assistance is "degrading" (see annexed affidavit of petitioner's sister, Nury Vargas). Emotional hardship has been recognized as being within the contemplation of section 244 (see Yong v. I.N.S., 459 F.2d 1004,1005(9th Cir.1972), and it is suggested that this form of hardship should have been given significant consideration in the disposition of petitioner's case on the administrative level.

II. THE DECISION OF THE BOARD OF IMMIGRATION APPEALS AFFIRMING THE DENIAL OF THE PETITIONER'S MOTION TO REOPEN HIS DEPORTATION PROCEEDING IN ORDER TO APPLY FOR SUSPENSION OF DEPORTATION WAS ARBITRARY, CAPRICIOUS AND AN ABUSE OF DISCRETION, AS WELL AS BEING A DENIAL OF DUE PROCESS OF LAW.

The Courts have the power to review the essential fairness of the administrative process concerning the application of section 244 of the Immigration and Nationality Act. U.S. ex rel Accardi v. Shaughnessy, 347 U.S. 260,268(1954). An administrative determination as to eligibility for discretionary suspension of deportation is subject to judicial scrutiny for proper application of the conditions prescribed in section 244. Wong Wing Hang v. I.N.S., 360 F. 2d 715,717 (2nd Cir. 1966). In reviewing action of the Board of Immigration Appeals, the function of the court is to determine whether the Board abused its discretion. Goon Wing Wah v. I.N.S., 386 F.2d 292,294(1st Cir. 1967). If the discretion of the Board in denying an application for suspension of deportation is shown to have been formulated on arbitrary consideration, then the court may interfere in the administrative process. U.S. ex rel Hintopoulos v. Shaughnessy, 233 F. 2d 705, 708 (2nd Cir. 1956), aff'd 353 U.S. 72(1957). The test is whether the administrative decision was based on a consideration of all relevant factors and whether there was a clear error of judgement. Sabin v. Butz, 515 F.2d 1061,1066-67 (10th Cir. 1975); Chryslet Corp. v. Dept. of Transportation, 472 F. 2d 659,670(6th Cir. 1972).

It is submitted that the Board of Immigration Appeals erred in affirming the decision of the Immigration Judge denying petitioner's motion to reopen his proceeding in order to apply for suspension of deportation under section 244(a)(1). In affirming the decision of the Immigration Judge, the Board of Immigration Appeals adopted as its own a decision that was arbitrary, capricious, and an abuse of discretion.

In his Order Denying Motion to Reopen, the Immigration
Judge repeatedly reached conclusions that were irrelevant or
contrary to the substantial weight of the evidence of record.

The Immigration Judge did not take issue with the fact that
petitioner had been in the United States for the required seven
years at the time of his motion to reopen deportation proceedings.

However, he noted that the seven years accrued during the time in
which petitioner was supposed to depart voluntarily from the
United States. Section 244(a)(1) requires continuous physical
presence in the United States for a "period of not less than
seven years immediately preceding the date of such application..."
Neither the statute not the case law prescribes more than seven
years and neither source sets out rigid rules for the manner in
which the required time must accrue.

Matter of Lee, 11 I & N Decs.649(B.I.A.1966), cited by respondent in its Brief in Opposition to Motion to Reopen has been overruled in Asimakopoulos v. I.N.S., 445 F.2d 1362,1363 (9th Cir. 1971). In Matter of Lee, the alien has secured a private congressional bill in order to gain the last two years needed

to come within the seven year requirement of Section 244(a)(1). The Board of Immigration Appeals, relying on language in a congressional report, held that where an alien had spent a significant part of the required seven year in protected status the alien would be obliged to show "particularly strong equities" in addition to the statutory requirement in section 244 (a)(1) of "extreme hardship". In overruling Matter of Lee, the court in Asima Kopoulos held that although section 244 grants the Attorney General discretion in suspending deportation of aliens. an alien who has spent the greater part of his seven years in protected status may not be classified separately from all other aliens and be required to prove particularly strong equities in addition to the explicit statutory requirement of "extreme hardship" 445 F.2d at 1364-65 Asimakopoulos supports petitioner's contention that the emphasis in section 244(a)(1) is on the requirement of seven years' continuous physical presence, and not on the manner in which the seven years accrued. Matter of Sipus, Int. Dec. #2172(B.I.A. 1972). also citied by respondent in its Brief in Opposition to Motion to Reopen, bears little resemblance to the instant case. In Sipus the alien did not move to reopen her deportation proceedings under section 244 until two months after the deadline for her voluntary departure had passed. In addition, the alien had made no showing of any hardship to herself or to any family member and had demonstrated a lack of good faith by not apprising the Immigration and Naturalization Service or the Board of Immigration Appeals of a collateral proceeding she had instituted undersaction 106(a) to review her original deportation order.

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Clearly the fact situation existing in <u>Matter of Sipus</u> and the instant case are so different as to render any comparison of questionable value.

The most blatant instances of arbitrariness in the decision of the Immigration Judge are to be found in his evaluation of the hardship which would be incurred by petitioner's sister and her family if petitioner's contribution were to cease:

The hardship if any on the (petitioner's) sister is certainly of a minimal nature since her husband is capable of being employed and may in fact be again re-employed by this time and the sister herself is employed earning a salary of a \$100.00 per week.

(Order Denying Motion to Reopen, page 2)

These conclusions are directly contrary to the substantial weight of the evidence of record. Petitioner's sister stated in her affidavit that her husband suffered a back injury and consequently was unable to work as a truck driver, his regular form of employment. Lacking experience in any other type of jo' petitioner's brother-in-law is an unskilled individual with quistionable prospects for steady employment. As part of the basis for his decision, the Immigration Judge speculated that the sister's husband might have become re-employed. Such is not the case. Without the financial support provided by petitioner, his sister's family of four will have no independent means of support other than the \$100.00 per week earned by petitioner's sister. It seems difficult to understand how the Immigration Judge, in

in denying petitioner's motion to reopen deportation proceedings, could conclude that"(t)he hardship if any on the (petitioner's) sister is certainly of a minimal nature...."

The ultimate exercise of administrative discretion denying suspension of deportation is reviewable on appeal for the purpose of determining whether the alministrative action was arbitrary or capricious or an abuse of discretion.

Rassano v.I.N.S., 492 F.2d 220,227 (7th Cir. 1974). It is submitted that the Board of Immigration Appeals erred in affirming the decision of the Immigration Judge denying petitioner's motion to reopen his deportation proceeding in order to apply for suspension of deportation under section 244 (a)(1).

The Board of Immigration Appeals, in affirming the Immigration Judge's decision which denied petitioner a hearing on his motion to reopen deportation proceedings, violated the due process clause of the Fifth Amendment. The courts have reviewing power under the claim of due process of law where the denial of discretionary relief in respect to reopening deportation proceedings was arbitrary. Wolf v. Boyd, 238 F.2d 249,257(9th Cir. 1956); cert.denied, 353 U.S. 936(1957) rehearing denied, 353 U.S. 989 (1957). While it is conceded that petitioner had an initial deportation hearing on May 7, 1975, this in no way mitigated the necessity as a matter of justice, for his having a hearing before the Immigration Judge on his motion to reopen where new benefits had accrued. It should be noted that petitioner's hearing on May 7, 1975 was a summary hearing on the multiple accelerated Summary Hearing Calender at which he was not represented by Counsel. Furthermore his attorney was denied oral

argument before the Board of Immigration appeals.

The right to be heard when one's interests are acutely affected by the actions of an administrative agency is of cardinal importance. "It is fundamentally abhorrent to our system of jurisprudence to deny a hearing to a litigant where justice and law require that a hearing be held." National Broadcasting Co. v. F.C.C., 362 F. 2d 946,953 (D.C. Cir. 1966).

For the Board of Immigration Appeals to deny petitioner a hearing at this critical stage of the administrative process was a grave injustice and further compounded the Board's subsequent error of affirming and thus adopting as its own a decision by the Immigration Judge which was arbitrary, capricious and an abuse of administrative discretion.

III. THE FAILURE OF THE IMMIGRATION JUDGE AND THE BOARD OF IMMIGRATION APPEALS TO RULE ON PETITIONER'S REQUEST FOR A REINSTATEMENT OF THE PRIVILEGE OF VOLUNTARY DEPARTURE WERE ARBITRARY AND CAPRICIOUS ACTION AND CONSTITUTED A FAILURE BY THESE ADMINISTRATIVE BODIES TO EXERCISE THEIR DISCRETION.

Section 244(e) of the Immigration and Nationality Act States:

The Attorney General may, in his discretion, permit any alien under deportation proceedings, other than an alien within the provisions of paragraph (4), (5), (6), (7), (11), (12), (14), (15), (16), (17), or (18) of section 241(a) (and also any alien within the purview of such paragraphs if he is also within the provisions of paragraph (2) of subsection (a) of this section),

to depart voluntarily from the United States at his own expense in lieu of deportation if such alien shall establish to the satisfaction of the Attorney General that he is, and has been a person of good moral character for at least five years immediately preceding his application for voluntary departure under this subsection.

At petitioner's deportation hearing on May 7, 1975, the Immigration Judge found that petitioner qualified under section 244(e) for voluntary departure and petitioner was granted the privilege of departing voluntarily from the United States on or before July 15, 1975, with an alternate order of deportation to Colombia should he not depart as required. When petitioner, on July 11, 1975, moved to reopen his deportation proceedings under section 244 (a)(1) because of the accrual on July 4, 1975 of the seven years' physical presence required by section 244(a)(1), his time for voluntary departure had not yet elapsed. Although petitioner in his moving papers had requested an extension of his time for voluntary departure, the Immigration Judge in denying the motion to reopen (Order of October 10, 1975) after the expiration of the voluntary departure time granted was silent to its reinstatement. Thus petitioner, in pursuing his motion to reopen his deportation proceeding, lost his previously established privilege of voluntary departure. The silence of the Immigration Judge regarding reinstatement of the privilege of voluntary departure guaranteed that petitioner would lose this substantial privilege. This clear error of judgement by the Immigration judge was repeated by the Board of Immigration Appeals which was similarly silent in

its decision of January 21, 1976 regarding a request by petitioner for reinstatement of the privilege of voluntary departure, thus also failing to exercise its administrative discretion.

Respondent, in its Brief in Opposition to Motion to Reopen, noted that petitioner's motion to reopen might be "construed to include also a prayer to restore voluntary departure...." Matters relating to the granting or witholding of the privilege of voluntary departure are subject to review by the courts to determine whether there has been a clear abuse of administrative discretion or a clear failure to exercise discretion. Ullah v. Hoy, 278 F.2d 194,196(9th Cir. 1960) Furthermore the courts can compel an official to exercise his discretion where he has obviously failed or refused to do so.

Mastrapasua v. Shaughnessy, 180 F.2d 999,1002 (2nd Cir 1950).

It is urged that the court construe petitioner's motion as a prayer to restore to petitioner the privilege of voluntary departure, and to this end petitioner wishes to distinguish

Matter of Onyedibia, Int. Dec.#2307 (8.I.A. 1974), a decision cited by respondent, from the instant case. In Onyedibia the aliens filed a motion to reopen after the expiration of the voluntary departure time without showing the existance of compelling reasons for their failure to depart before the deadline. Clearly the fact situation differs substantially from that present in the instant case. In the instant case petitioner filed his motion to reopen deportation proceedings before the expiration of his voluntary departure time. Unlike Onyedibia, there exists in the

instant case a compelling reason for the restoration of petitioner's privilege of voluntary departure; viz, petitioner's time for voluntary departure expired while he was pursuing administrative remedies. The district director was silent as to his request and for an extension of voluntary departure time and the Immigration Judge and Board of Immigration Appeals were silent in regard to the restoration of voluntary departure, a matter of vital importance to petitioner.

It is respectfully requested that this Court consider the lack of response to petitioner's attempt to secure on extension and reinstatement of his voluntary departure time as a prime example of the arbitrary and capricious manner exercised by the Immigration Judge and the Board of Immigration appeals in denying petitioner's motion to reopen his deportation proceeding.

IV. CONCLUSION

Petitioner recognizes that the courts are reluctant to interfere in administrative decision-making and that courts do so only to prevent extreme hardship and injustice. As was noted earlier, section 244 was intended to prevent such hardship and injustice and the courts have held that this section should not be strictly and technically construed. Wadman v. I.N.S., 329 F.2d 812,816-17 (9th Cir. 1964); Git Foo Wong v. I.N.S., 358 F.2d 151, 154 (9th Cir. 1966).

The extreme hardship and injustice which section 244 was designed to prevent would in fact result from petitioner's deportation. In view of petitioner's length of time in the United

States, his family ties firmly fixed in this country, and his showing of good moral character for the entire period, it is evident that the Immigration Judge and the Board of Immigration Appeals were arbitrary and capricious in their decisions. It was a clear abuse of discretion for these administrative bodies to deny petitioner's request that his deportation proceedings be reopened to permit petitioner to apply for suspension of deportation. It was a further abuse of discretion and denial of due process to deny a hearing on petitioner's motion to reopen his deportation proceeding.

It is respectfully requested that this Court direct that the order entered by the Board of Immigration Appeals be set aside and remand this case to the Board of Immigration Appeals with directions to reopen deportation proceedings to permit petitioner to apply for suspension of deportation and other discretionary relief.

Dated: New York, New York May 7th, 1976

Respectfully submitted,

RHODA K. DRYER 485 Madison Avenue New York, N.Y. 10022

Attorney for Petitioner

File	No.	A	1.6	095	57	5	

UNITED STATES OF AMERICA:

UNITED STATES DEPARTMENT OF JUSTICE IMMIGRATION AND NATURALIZATION SERVICE

In the Matter of

In Deportation Proceedings Under Section 242 of the Immigration and Nationality Act

VALENCIA BURGOS, LUIS MARIANO

Respondent.

DECISION OF THE

Upon the basis of respondent's admissions I have determined that he is deportable on the charge(s) in the Order to Show Cause.

Respondent has made application solely for voluntary departure in lieu of deportation.

IT IS FURTHER ORDERED that if respondent fails to depart when and as required, the privilege of voluntary departure shall be withdrawn without further notice or proceedings and the following order shall thereupon become immediately effective: respondent shall be deported from the United States to ________ on the charge() contained in the Order to Show Cause.

IT IS FURTHER ORDERED that if the aforenamed country advises the Attorney General that it is unwilling to accept the respondent into its territory or fails to advise the Attorney General within three months following original inquiry whether it will or will not accept respondent into its territory, the respondent shall be deported to

Copy of this decision has been served on respondent.

Appeal: Waived-reserved

Date: N. & Trist

Place: __NYC

(Immigration Judge)

July 12, 1975

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July 11, 1975

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APPLICATION FOR SUSPENSION OF DEPORTATION

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TE THIS APPLICATION IS BASED ON HARDSHIP TO ANSWERED.		
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0) My father 📋 is 📋 is not employed. If employed, give salary	and place of employment	
1) My mother 📋 is 📋 is not employed. If employed, give salar	y and place of employment.	
2) The assets of my parents (not including clothing and household i	necessities) are	
Assets of father consist of the following:	Assets of mother consist of the fol	llowing
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(APPLICATION NOT TO BE SIGNED BELOW UNTIL	L'APPLICANT APPEARS BEFORE A SP	ECIAL INQUIRY OFFICER
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	(Complete and this signature of app	Sicani or parent or guardian)
Subscribed and sworn to before me by the above-named applica-	ant at	
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To produce the contract of the		
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POLICE DEPARTMENT NEW YORK, N.Y. 10038 ADDRESS INQUIRIES TO PUBLIC INQUIRY & REQUEST SECTION GOOD CONDUCT UNIT

REFER TO ABOVE NUMBER

GOOD CONDUCT CERTIFICATE

NAME

Luis Mariano Valencia Burgos 47 18 47th Avenue

ADDRESS

woodside, w.Y. 11377

DATE PROCESSED	
DATE OF BIRTH 5-2%- 50	SEX 11
COUNTRY	
Immirroutio	0.10

EXPIRES IN 60 DAYS

		RIGHT HAND		
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Left Hand		Left Thumb Right Thumb	APPLICANT'S SIGNATURE	

RELATIVE TO YOUR APPLICATION FOR A GOOD CONDUCT CERTIFICATE PLEASE BE ADVISED THAT THE FILES OF THIS DEPARTMENT FAIL TO SHOW ANY ARREST RECORD UNDER YOUR FINGERPRINTS.

NO CRIMINAL RECORD BY INFORMATION GIVEN IDENT, UNIT MYC P.D.

YOURS VERY TRULY.

CHIEF OF OPERATIONS

PU.327-061 (Rev 10/74) DMP-920062-30M Sets

AFFIDAVIT

Re: LUID MARIANO VALLINGIA File No. A10 095 575

STATE OF NEW YORK)

COUNTY OF)

SS:

NUNY VARGAS, being duly sworn, deposes and says:

That I am a permanent resident of the United States since June 9, 1957.

My immigration file Number is Ald 889 715.

I am the sister of Luis Feriano Valencia and make this affidavit in support of his application for suspension of deportation.

I am a arried to Rodrijo Varjas who is also a permanent resident of the United States and has been since November 21, 1967. His immigration file number is A14 818 184. We have two children, Flizabeth Varjas, age 4 and Michelle Varjas, a e 2, both of whom are citizens of the United States.

If my brother, Luis Mariane Valencia is req ired to depart from the United States at this time, I will suffer great hardship in that he lives with me and my family and contributes approximately one half of our support. It y humand is unemployed for several months. He had been employed as a delivery man for United Parcel Service. Sowever, he injured his back and connot work. The cannot collect unemployment insurance and thusfar his claim for disability benefits has not been ranted. I am working and earn \$100.00 per week, which is not sufficient to support the four of us. Were it not for my brother's financial assistance, we would have to apply for public assistance which it is my greatest wish not to do since I feel it is degradin, snameful and totally contrary to the dignity I wish for myself and my rapidy.

My said brother, Luis Mariano Valencia, has lived with me and my family continuously since his arrival in the United States on July 4, 1968. During this entire period of time he has been considerate to us and a great help, and has deported himself

well, with honesty and good moral character and in all respects honorably. It is my sincere hope that my said boother's application for suspension of deportation is granted.

Eworn to before me

this 14 day of July, 1975.

STANLEY H. SHATAMAN
Notary Public, 5'th of New York
No. 52:36/11/20
Qualified in Suffork County
Commission Expires March 30, 19

AFFIDAVIT

Re: LUID MARIANO VALUNCIA. File No. Als 095 575

STATE OF NEW YORK)

COUNTY OF)

SS:

NUNY VARGAS, being duly sworn, deposes and says:

That I am a permanent resident of the United States since June 9, 1957.
My immigration file Number is Ald 889 716.

I am the sister of Luis Mariano Valencia and make this offidavit in support of his application for suspension of deportation.

I am married to Rodrigo Varjas who is also a permanent resident of the United States and has been since November 21, 1967. His immigration file number is All 818 184. We have two children, Plizabeth Varjas, age 4 and . Schelle Var as, a e 2, both of whom are citizens of the United States.

If my brother, Luis Mariano Valencia is req ired to depart from the United states at this time, I will suffer great hardship in that he lives with me and my family and contributes approximately one half of our support. By hardand is unemployed for several months. He had been employed as a delivery man for United Parcel Service. However, he injured his back and connot work. The connot collect unemployment incurance and thusfar his claim for disability benefits has not seen ranted. I am working and earn \$100.00 per week, which is not sufficient to support the four of us. Mere it not for my brother's financial assistance, we would have to apply for public assistance which it is my greatest wish not to do since I feel it is do rading and totally contrary to the dignity I wish for myself and my rankly.

continuously since his arrival in the United States on July 1, 1968. Burin this entire period of time he has been considerate to us and a great help, and hes deported his self-

well, with honesty and ood moral character and in all respects honorably.

It is my sincere hope that my said boother's application for suspension of deportation is granted.

Sworn to before me

this 14 day of July, 1975.

No. 52 3671120 Qualified in Suffolk County Commission Expires March 30, 19 77

AFFIDAVIT

STATE OF NEW YORK) SS:

LUIS MARIANO VALENCIA-B. File No. Als 095 575

COUNTY OF LUCEUS

JOHN D'ATTOMA, being duly sworn, deposes and says:

That I am a citizen of the United States, having been born in Cucens, New York on July 9, 1926.

That I have knownLuis Mariano Valencia since October 1969. We met at work. We both work for Monning Steel Partitions Inc. at 54-60 45th street, and New York.

That during the entire period of time that I have known Mr. Valencia, I have known him to be a person of good moral character, honest, reliable and an anset to Monning Steel Partitions Inc.

burn to defore the this

15 day o. July, 1975.

MARY C. ASPINALL

Botary Public. State of New York

No. 41-0106275

Qualified in Onems County

Term Expires March 30, 197

AFFODAVOT

STATE OF NEW YORK)

SS:

COUNTY OF Lucies)

ANTHONY CALANDRA, being duly sworn, deposes and says: That I am a citizen of the United States, having been born in Drooklyn, New York on March 27, 1932.

That I have known Luis Mariano Valencia since October 1969 when he came to work at Monning Steel Partitions Inc. at 51-60 .6th Street, Maspeth, N. Y., where I have been working since prior to that time.

I have known Mr. Valencia to be a person of good moral character during the entire period from October 1969 to the present.

nthony Calandra

LUIS MARIANO VALENCIA-D.

File No. A18 095775

Sworn to before me this

/59 day of July, 1975.

Mary & Assisted

Mary C. Assinate

Motory Public. State of New York

No. 41-0106275

Qualified in Unexus Count

Term Expires March 30, 1971

AFFIDAVIT

Ro: Lt is . A. Dar VVAL.

COUNTY OF)

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S/ JOSEPH GALLAGIER

morn to célore ne

tale deg of July, 1975.

UNITED STATES DEPARTMENT OF JUSTICE Immigration and Naturalization Service 20 West Droadway New York, New York 10007

In the Matter of

Valencia-Durgos, Luis M .:

File Number: A18 095 575

RESPONDENT

IN DEPORTATION PROCEEDINGS

IN DEMALF OF RESPONDENT:

Rhoda K. Dryer, Esquire 17 Old Colony Drive Larchount, New York 10533

BELL. In COMMITTION TO ROMAN TO BEGINS

The respondent, a native and citizen of Columbia, entered the U.S. as a student on July 4, 1938, authorized ultimately to remain until July 4, 1970. He attended school from the enest for one year; joined a labor union and went to work in October, 1939. No did not depart by the required date. The Immigration and a studential imation fervice, attended to locate the respondent between the ust 1969 & May 1975. He was taken into detention by the former on May 6, 1975. A \$1890 delivery bond was then posted for her. At a coportation hearing, held on May 7, the remondent was stanted the privilege of departing voluntarily from the U.S. on or fore July 15, 1975, with an alternate order of departation to Calumbia should be not depart as required.

On July 11, 1975 the respondent moved to reopen his deportation proceedings to apply for the privilege of suspension of description and to outen't the time for his voluntary departure from the U.f. until his notion should be determined. The District Director did tot saterd the time for reserved describes of the reoleven of his twolve siblings reside in his native country. We ta twenty-five years old and is unmarried. The only claim of hardship greated to that he contributes partial support for his sister and car o sal sfully in the U.S., works and whore husband is essentered; that his contribution keeps the sight pad res husband of minite relief relie. The rurpe at has de see only a bare min and elterbil'tw for the relies of eseconsion of Coportation & countervailing coulties are not present. Com Catter 's Loo, 11 I & N Deer. Gal. (DIA 1003); Hatter of Class, Bir Lec. 14 (DIA 1970); et t.a. expet. Mintepoulos vs. florighners, 353 U.S. 7% (1957). To the region to respon to construct to incluse all to proper to restore vellulary departure no compelling reason to sertors it has been advanced. See inter of ony andra, (Int pur. 12007 (12 1075).

The Motion s sold be dealed,

John K. Car CAR

Trial Attorney
NEW YORK DISTRICT

UNITED STATES DEPARTMENT OF JUSTICE Immigration and Naturalization Service

In the Matter of	File: Al8 095 575 - New	OCT 1 0 1975
Deportation Proceedings:	In Behalf of Respondent:	Rhoda K. Dryer, Esq. 17 Old Colony Drive Larchmont, New York 10538
LUIS MARIANO VALENCIA : BURGOS :	In Behalf of Service:	John K. Speer, Esq. Trial Attorney New York, N.Y. 10007
- REspondent - :		

ORDER DESYING MOTION TO REOPEN

The respondent is an alien, a native and citizen of Colombia, who last entered the United States at Miami, Florida on July 4, 1968, at which time he was admitted as a nonimmigrant student. He was authorized to remain until July 4, 1970 and remained beyond that date without permission thereby becoming subject to deportation on the charge contained in his Order to Show Cause. He was given a hearing in deportation proceedings on May 7, 1975, was found to be deportable as charged but was granted the privilege of volunt-ary departure from the United States on or before July 15, 1975. He has now submitted a motion to reopen these proceedings to apply for Suspension of Deportation on the ground that his deportation from the United States would result in extreme hardship to his sister who is a permanent resident of the United States. The hardship in question is set forth in an affidavit submitted with thee moving papers which states that the sisters husband has been unemployed

for several months and that the couple has two citizen children. Nowever, the sister is working and earning \$100 per week and she claims that her broth-er lives with them and contributes towards their support.

The respondent has been in the United States barely more than seven years. The seven years accrued during the time, during which he was supposed to depart voluntarily from the United States. The hardship if any on the respondent's sister is certainly of a minimal nature since her husband is capable of being employed and may in fact be again re-employed by this time and the sister herself is employed carming a salary of a \$100 per week. I find therefore that an inadequate basis for the grane of Suspension of beportation has been set forth in the motion papers and no useful purpose would be served by re-opening. Accordingly, the motion is denied.

TRA FIELDSTEEL
Trunigration Judge

NOTICE OF APPRAL TO THE BOARD OF MICHODATION APPRALS

ISOMIGRATION AND NATUR	/ c. otemp
In U Matter of:	File No. 18 095 575
TOTAL BURGOS, L	uis Mariano
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2. Dileft, state reasons for the	ip et peal.
. of the papers sul	britted could not have had the complete understanding of and should have allowed argument on the motion.
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United States Department of Instice

Board of Immigration Appeals Mashington, D.C. 20530

File: Al8 095 575 - New York

In re: LUIS MARIANO VALENCIA-BURGOS

JAN 21 1978

IN LEPORTATION PROCEEDINGS

APPEAL

ON BEHALF OF RESPONDENT: Rhoda K. Dryer, Dequire 17 Cld Colony Drive Larchmont, NY 10033

CHARGE:

Order: Section 241(a)(2), IEN Act (8 U.S.C. 1251 (a)(2)) - Nonimmigrant student - remained longer than permitted

APPLICATION: Reopening

ORLER:

PER CURIAM. Oral argument is denied. The decision of the immigration judge is affirmed. The appeal is disculsived.

Chairman

UNITED STATES DEPARTMENT OF JUSTICE IMMIGRATION AND NATURALIZATION SERVICE

PLEASE REFER TO THES FILE NO

118 095 575 DB/LII

January 30, 1976

Mr. Luis Mariano VALENCIA-Burgos c/à N. VARGAS 47-18 47th Avenue. 2nd floor Woodside, Queens, N.Y., 11377

Dear Sir:

This is a warning. Please read carefully.

It has been ordered that you be deported to _______COLOUTIA You will be informed when departure arrangements are complete. If needful, we will assist you as much as possible in arranging your personal affairs for departure.

Should you wish to return to the United States you must write this office or the American Consular Office nearest your residence abroad as to how to obtain permission to return after deportation. By law (Title 8 of United States Code, Section 1326) any deported person who returns without permission is guilty of a felony. If convicted he may be punished by imprisonment of not more than two years and/or a fine of not more than \$1,000.00.

Please keep this letter and refer to the above file number when writing to this office.

CO: Rhoda K. Dryer, Mag 17 Old Colony Dravo Larelmont, N.E., 10938 Very truly yours,

place

7 /- -.

MAROLD J. GRACE ASSISTANT DISTRICT DIRECTOR

Advertencia importante. Lea cuidadosamente este aviso. FOR DUPOMIATION

COLCIDIA

Se ha ordenado deportarlo a

Se le informará una vez finalizados los arreglos para su salida. Si fuera necesario, le prestaremos la mayor ayuda posible para arreglar sus asuntos personales antes de su salida.

Si usted deseara regresar a los Estados Unidos, debe escribir a esta oficina o al Consulado de los Estados Unidos más cercano a su residencia en el enterior con el fin de informarse sobre la forma de conseguir permiso para regresar después de haber sido deportado. Por ley (Título 8 del Código de los Estados Unidos, Sección 1326), toda persona deportada que regrese a los Estados Unidos sin permiso incurre en un delito mayor. De ser declarado culpable, puede recibir una pena de prisión no mayor de dos años y/o una multa que no exceda de 1.000 dólares.

Sírvase conservar esta carta y haga referencia al número de registro arriba indicado al escribir a esta oficina.

Form I-294 (Rev. 6-1-70) N See Portuguese, Greek and Chinese translations on reverse.

UNITED STATES DEPARTMENT OF JUSTICE Immigration and Naturalization Service 20 West Broadway, New York, N. Y. 10007

File No. A18 095 575TU-SB Date: FEDURARY 12, 1976

VALENCIA BURGOS, LUIS MARIANO c/o N.VARGAS 47-18 47th AVE 2nd fl WOODSIDE, N.Y.11377

As you know, following a hearing in your case you were found deportable and the hearing officer has entered an order of deportation. A review of your file indicates there is no administrative relief which may be extended to you, and it is now incumbent upon this Service to enforce your departure from the United States.

United States.			,	ic Mont the
Arrangements have been	n made for	r your departu	ire to(count	
	from	NEW YORK, N	. Y.	on the
(date)			of departure)	on the
BY TRANSPORTATIO	······································	S-LUTH APPARC	D	
		or other transportat		
You should report to a t	United Stat	es Immigratio	on Officer at	Room (No.)
NAVY YARD 136 PLUSHING AVE I	MANN, N.Y.	11251 PLDG 300	G AN FIRM	n.nv no 160/
(address)		at	(hour and de	PARY 23. 1976
completely ready for deporta-	tion. At the	e time of your	departure fr	om
NEW YORK, N. Y. (place of surrender)	you will be	e limited to	44 pounds of	baggage.
Should you have personal effe		213-264-8	979 _{CX}	
ately contact <u>Transportation</u> (name of office	Mficer er)	at <u>212-264-5</u> (phone	no. and ext.)	1-5976 or
call in person at the address	noted abov	e, and approp	riate disposi	tion of your
excess baggage will be discus	sed with y	rou.		
RODA M.DRYER, EST. 17 CLD SOLCHY DR. 1ANG DENT, N.Y.11377	S3/bad&	Very truly	yours.	
Form I-166		HANOLD J.C.	0 1.	and and
(Rev. 4-1-69)		TAIOLD J.C.	1 1	
CERTIFIED MAIL RETURN RECEIPT REQUESTED		POR DEPO		670 673.570

AFFIDAVIT OF PERSONAL SERVICE

4

State of New York)
County of New York)

SHAMIM PIRMOHAMED being duly sworn, deposes and says, that deponent is not a party to the action, is over 18 years of age and resides at 86-05; 60th Road, Queens, New York, New York 11373.

That on the 7th day of May, 1976 at No. 1 St. Andrews Plaza, New York, New York 10007 deponent served the within Brief of Petitioner upon Mary P. Maguire, Special Assistant U.S. Attorney's Office the Attorney herein, by delivering a true copy thereof to her personally. Deponent knew the person so served to be the person mentionerd and described in said papers as the Special Assistant to the U.S. Attorney's Office therein.

SHAMIM PIRMOHAMED

7th day of May 1976

AFTHUR B. CHOTIN

Notage Public, State of New York

No. 31-9822691

Qualified in New York County Commission Expires March 30, 19.....